

## Message Text

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12

ACTION EA-14

INFO OCT-01 EUR-25 IO-14 ISO-00 CIAE-00 DODE-00 PM-07 H-03

INR-11 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03

SS-20 USIA-15 SAM-01 AID-20 DRC-01 /151 W

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R 050702Z SEP 74

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 4357

INFO AMCONGEN HONG KONG

AMEMBASSY MOSCOW

USLO PEKING

AMEMBASSY TAIPEI

USMISSION USUN NEW YORK

CINCPAC HONOLULU HI

C O N F I D E N T I A L TOKYO 11490

E.O. 11652 GDS

TAGS: PFOR, EAID, MG, JA

SUBJECT; MONGOLIAN VIEW OF WORLD AND JAPAN-MONGOLIAN RELATIONS

REF: TOKYO 10218 B. TOKYO 10219

CINCPAC FOR POLAD

SUMMARY: FONOFF PROVIDED US GLIMPSE INTO ULAN BATOR'S  
VIEW OF WORLD WHICH JAPANESE OFFICIALS GAINED DURING  
AUGUST 12-16 VISIT TO MONGOLIA. IN TOUR D'HORIZON  
WITH MONGOLIANS, FIDELITY TO MOSCOW WAS MAINTAINED  
WHILE INDICATING INDIRECTLY THAT SOME JAPANESE COUNTER-  
WEIGHT WOULD BE WELCOMED. CHINESE WERE SHRILLY  
CASTIGATED AND MONGOLIANS SHOWED NO HASTE TO ESTABLISH  
RELATIONS WITH US. SOME PROGRESS WAS MADE ON  
BI-LATERAL CULTURAL AND TRADE AGREEMENTS AND  
MONGOLIANS REVEALED THAT THROUGH THEIR JAPANESE CONNECTION  
THEY HOPED TO LEARN "CAPITALIST" PROCESSING AND EXPORTING  
TECHNIQUES. END SUMMARY.

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1. FONOFF CHINA DIV DEP HEAD OGURA, WHO ACCOMPANIED DIRGEN ASIAN BUREAU TAKASHIMA TO MONGOLIA AUGUST 12-16 RECOUNTED VISIT TO EMBOFF AS FOLLOWS; NO AGENDA HAD BEEN PREPARED AND JAPANESE WERE SURPRISED TO FIND THAT MONGOLIANS (DEP FONMIN AND DIREGEN ASIAN-AFRICAN BUREAU TSEDENDAR (PHONETIC) ) WISHED TO DISCUSS INTERNATIONAL AFFAIRS WITH EMPHASIS ON ASIA, RATHER THAN JUST JAPAN-MONGOLIAN RELATIONS.

2. MONGOLIANS SPOKE RESPECTFULLY OF USSR BUT INDIRECTLY INDICATED THAT THROUGH RELATIONS WITH JAPAN THEY SOUGHT TO OBTAIN SOME COUNTERWEIGHT TO SOVIETS. MONGOLIANS ADMITTED THERE HAD BEEN EXTENSIVE DEBATE IN GMPR OVER DECISION TO EXPAND RELATIONS WITH NON-SOCIALIST STATES AND TSEDENDAR TOLD OGURA HE PERSONALLY HAD BEEN DEMOTED FROM AMB TO DRV TO "BANISHMENT" IN AFRICA BECAUSE HE SUPPORTED OPENING TO CAPITALIST STATES. (PRESUMABLY, HE HAS BEEN REHABILITATED IN PRESENT POST). MONGOLIANS PLAN TO ENLARGE REPRESENTATION IN TOKYO TO MANAGE CONCURRENT DIPLOMATIC RELATIONS WITH MANILA, KUALA LUMPUR, AND CANBERRA (WITH WHOM RELATIONS ALREADY ESTABLISHED) AND EVENTUALLY WITH THAILAND, WITH WHOM MONGOLIANS EXPECT TIES SOON.

3. IN CONTRAST TO HOSTS' USUAL HOSPITABLE SPIRIT, OGURA SAID, WHEN CHINA WAS MENTIONED MONGOLIANS BECAME IREFUL AND DESCRIBED PRC AND MAO TSE-TUNG IN BITTEREST TERMS. THEY PARTICULARLY FURIOUS ABOUT CHINA'S SUPPOSED DESIGNS ON MONGOLIA.

4. MONGOLIANS PROUDLY POINTED TO STATUE OF STALIN IN FRONT OF NATIONAL LIBRARY, EXPRESSING PROFOUND GRATITUDE FOR STALIN'S ASSISTANCE TO MONGOLIA, INCLUDING ASSISTANCE IN DEFEATING JAPAN IN WWII. MONGOLIANS SAID USSR INFORMED MPR OF DE-STALINIZATION CAMPAIGN AT OUTSET, BUT CLAIMED THAT ULAN BATOR TOLD RUSSIANS MONGOLIANS DISTINGUISHED BETWEEN STALIN'S DOMESTIC AND HIS FOREIGN POLICIES AND INTENDED TO CONTINUE TO HONOR STALIN.

5. MONGOLIAN RELATIONS WITH US WERE NOT FORMALLY  
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DISCUSSED BUT OGURA GAINED IMPRESSION FROM INFORMAL REMARKS THAT MONGOLIANS WERE NOT ANXIOUS TO ESTABLISH DIPLOMATIC RELATIONS RAPIDLY WITH US (RE B). MAJOR SURPRISE FOR OGURA IN ULAN BATOR WAS PRESENCE OF LARGE NUMBERS OF MIDDLE-AGED AMERICAN TOURISTS.

6. TALKS ON BI-LATERAL MONGOLIAN-JAPANESE RELATIONS PROGRESSED SATISFACTORILY. CULTURAL AGREEMENT SHOULD

BE SIGNED IN TOKYO WITHIN WEEKS, ALLOWING EXCHANGE OF SMALL NUMBER STUDENTS, RESEARCHERS AND (TO MONGOLIA) ARCHEOLOGISTS. JAPANESE RECEIVED MONGOLIAN TRADE AGREEMENT DRAFT AND, AFTER STUDY, WILL PRODUCE SECOND JAPANESE DRAFT. PROGRESS IS EXPECTED.

7. MONGOLIANS INTRODUCED THAT PMR WANTED TO STUDY CAPITALIST PROCESSING AND EXPORTING METHODS. JAPANESE SUGGESTIONS OF HOSPITALS, SCHOOLS, AND OTHER INFRASTRUCTURAL ITEMS WERE DISMISSED WITH COMMENT THAT MONGOLIA COULD OBTAIN SUCH ASSISTANCE FROM SOCIALIST COUNTRIES. FROM JAPAN THEY SOUGHT HELP IN LEARNING TO MAKE CASHMERE AND SHEEP WOOL AND IN CAPITALIST EXPORT METHODOLOGY. JAPANESE LOOK FAVORABLY OF THESE PROPOSALS. MONGOLIANS ALSO LOWERED SIGHTS ON AMOUNT OF ASSISTANCE SOUGHT USING FIGURE OF \$50 MILLION AS OPPOSED TO EARLIER \$200 MILLION. WHEN JAPANESE BALKED AT AMOUNT, MONGOLIANS SAID THEY CONSIDERED JAPAN THE AMERICA OF ASIA AND, THEREFORE, SHE SHOULD BE GENEROUS. DISCUSSIONS ON ASSISTANCE ENDED INCONCLUSIVELY WITH AGREEMENT TO CONTINUE TALKS THROUGH DIPLOMATIC CHANNELS.

8. COMMENT: JAPANESE WERE SATISFIED WITH VISIT AND WITH LEVEL OF INTERLOCUTORS WHICH INCLUDED TWO MEMBERS OF MPR'S FOREIGN POLICY COUNCIL. (FONMIN, WHO WAS OUT OF ULAN BATOR, THREE DEPUTY FONMINS AND THREE BUREAU DIRGENS, INCLUDING TSSEDENDAR, AND DIRGENS AMERICA-WESTERN EUROPE AND EAST EUROPE BUREAUS FROM FOREIGN POLICY COUNCIL IN GMPR). DESPITE CERTAIN AMOUNT OF BEWILDERMENT OVER REMARKS BY MONGOLIANS AND OVER DEALINGS WITH SOCIALIST STATE, FONOFF IS PLEASED TO HAVE BEGUN DIALOGUE WITH MONGOLIA AND HOPES TO ENJOY A SPECIAL RELATIONSHIP WITH THE MONGOLIANS.  
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